

Message Text

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ACTION EUR-25

INFO OCT-01 IO-12 OIC-04 ADP-00 CU-04 CIAE-00 PM-09 INR-09

L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 GAC-01

USIA-12 MBFR-03 SAJ-01 H-02 NSC-10 SS-14 AEC-11

ACDA-19 TRSE-00 EB-11 COME-00 RSR-01 /167 W

----- 012922

R 241220 Z MAR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 5829

INFO SECDEF WASHDC

ALL CSCE CAPITALS 151

USMISSION BERLIN

USMISSION GENEVA

USDEL SALT TWO

C O N F I D E N T I A L HELSINKI 0772

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: MPT HIGHLIGHTS - WEEK OF MARCH 19-23

DISTO

FROM USDEL MPT

VIENNA FOR USDEL MBFR

BEGIN SUMMARY. TLAKS MADE FURTHER PROGRESS ON SUBSTANCE DURING WEEK, WITH SOME MOVEMENT TOWARD AD REFERENDUM CONSENSUS ON HANDLING OF PRINCIPLES OF INTERSTATE RELATIONS AND CBM'S AND INITIATION OF ACTUAL NEGOTIATING/ DRAFTING PROCESS ON ECONOMIC COOPERATION MANDATE. MOST DELEGATIONS HERE ARE NOW READY TO DEAL WITH SEVERAL ISSUES CONCURRENTLY IN EFFORT TO ADDRESS ALL THREE MAJOR SUBSTANTIVE TOPICS IN NEXT TWO WEEKS, WITH SOVIETS INSISTING THAT CSCE FOLLOW- ON SHALL ALSO BE DISCUSSED PRIOR TO APRIL 6 BREAK. US DEL CONTINUES TO URGE ACCELERATED WORK, WITH GOAL OF PRODUCING, BY THE
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END OF ROUND THREE, DRAFT MANDATES, ON AD REFERENDUM BASIS, COVERING THE THREE MAJOR AGENDA TOPICS. THESE TEXTS-- WHICH WILL INEVITABLY BE HEAVILY BRACKETED-- SHOULD PROVIDE USEFUL BASIS FOR NATO CONSULTATIONS AND FOR ADAPTATION OF POSITIONS IN VARIOUS CAPITALS DURING EASTER BREAK. WE ARE ENCOURAGED THAT UK AND FRENCH HAVE NOW JOINED NATO MAJORITY ADVOCATING QUICKER PACE OF WORK HERE AND THAT EC-9 DELS, DESPITE RELUCTANCE IN SOME OF THEIR FOREIGN MINISTRIES, HAVE NEVETHELESS MOVED INTO DRAFTING STATE OF NEGOTIATIONS. END SUMMARY.

SUBSTANTIVE ISSUES

1. PRINCIPLES OF INTERSTATE RELATIONS. DISCUSSIONS IN CORRIDORS AND IN SO- CALLED MINI- GROUP DEALING WITH THIS TOPIC HAVE, WE SENSE, MOVED TOWARD SOME MEASURE OF AGREEMENT ON CONTENTIOUS AND RELATED ISSUES OF SOURCES AND LIST OF PRINCIPLES THAT SHOULD FIGURE IN CSCE DECLARATION. NUB OF THE PROBLEM IS SOVIET INSISTENCE UPON SEPARATE LISTING OF FRONTIER INVIOABILITY, ITALIAN INSISTENCE ON DEFENDING POSITION IN DRAFT NATO MANDATE THAT SUBORDINATES FRONTIER INVIOABILITY TO NONUSE OF FORCE, AND FRG INCLINATION TO ACCEPT A COMPROMISE INVOLVING MUCH MORE TENUOUS LINKAGE BETWEEN THE TWO. (MORE COMPLETE SUMMARY OF STATE OF PLAY ON THIS TOPIC SENT SEPTEL. NOTAL .)

2. MILITARY ASPECTS OF SECURITY. FIRM US, SOVIET AND FRENCH RESERVATIONS TOWARDS ANY MBFR- CSCE LINKAGE SOUNDED A NOTE OF REALISM, BUT SEVERAL DELS TABLED LANGUAGE CALLING FOR CLOSE INFORMATIONAL LINK BETWEEN THE TWO NEGOTIATIONS AND ROMANIA AND YUGOSLAVIA CONTINUED TO ADVOCATE STRINGENT CBM' S. SOVIET KEPT HINTING THEIR WILLINGNESS TO ACCEPT MENTION OF " COOPERATION IN DISARMAMENT." THERE HAS BEEN MOVEMENT TOWARDS AD REFERENDUM AGREEMENT ON CBM MANDATE, BUT SOVIETS AND GDR CONTINUE OBJECTION TO NOTIFYING MAJOR MILITARY " MOVEMENTS."

3. ECONOMIC COOPERATION ISSUES. SOVIETS AND BULGARIANS TABLED PROPOSALS FOR INTRODUCTORY LANGUAGE AND SECTION ON TRADE ISSUES FOR THIS MANDATE. BULGARIAN DRAFT WAS ENCOURAGING INDICATION OF WARSAW PACT WILLINGNESS TO INCLUDE CERTAIN SPECIFIC MEASURE IN ECONOMIC COOPERATION
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MANDATE. TO PROD EC-9 TOWARD FORWARD MOVEMENT IN THIS

AREA, US DEL PASSED INFORMAL COMPROMISE TEXT ON INTRODUCTORY AND TRADE RELATIONS SECTION TO SEVERAL EC-9 ALLIES. USING US TEXT AS BASIS, NINE IMMEDIATELY UNDERTOOK DRAFTING EXERCISE, WITH AIM OF INTRODUCING COMPROMISE FORMULATIONS NEXT WEEK. ISSUE OF TRADE PRINCIPLES (E. G. , MFN AND NON- DISCRIMINATION) MAY BE CONTENTIOUS. (SOVIET DELOFF EMPHASIZED PRIVATELY THAT HIS DELEGATION HAD FIRM INSTRUCTIONS TO PRESERVE LANGUAGE ON MFN AND NON- DISCRIMINATION IN BULGARIAN DRAFT.)

PACE OF WORK AT MPT

4. US DEL HAS CONSISTENTLY URGED, IN CORRIDOR CONVERSATIONS, NATO CAUCUS MEETINGS, AND IN PLENARY AND WORKING GROUP MEETING, NEED FOR MORE RAPID PROGRESS HERE. ALTHOUGH FRENCH DEL PREVIOUSLY WAS OPERATING UNDER VERY RESTRICTIVE INSTRUCTIONS , FRENCH AMBASSADOR ANDRE, AT VEST' S URGING, MADE STATEMENT IN MARCH 23 PLENARY RECOMMENDING THAT MPT TURN, DURING COMING WEEK, TO HUMAN CONTACTS ISSUE. CURRENT UNDERSTANDING IS THAT, TOWARD END OF WEEK, FULL WORKING GROUP WILL HAVE TWO MEETINGS DAILY, ONE ON ECONOMIC COOPERATION AND THE OTHER ON HUMAN CONTACTS, WHILE DISCUSSIONS OF PRINCIPLES SECURITY TOPICS CONTINUE IN " MINI- GROUPS." WE ARE ALSO ENCOURAGED THAT UK DELEGATION IS NOW PERSUADED TO NEED TO MOVE AHEAD FASTER.

5. IT IS WORTH NOTING THAT DESPITE RESERVATIONS EXPRESSED DURING EC-9 POLITICAL CONSULTATIONS AND IN SOME FOREIGN MINISTRIES OF THE 9, THEIR DELEGATIONS HERE HAVE FOR SOME TIME BEEN TAKING PART IN WHAT AMOUNTS TO DRAFTING EXERCISES ON PRINCIPLES OF RELATIONS AND CBM' S AND NOW APPEAR READY TO ENTER INTO COMPARABLE EFFORT ON REMAINING SUBSTANTIVE ISSUES. THE WORK IS PROCEEDING, OF COURSE, ON AD REFERENDUM BASIS, WITH EXPECTATION THAT, WHAT WILL EMERGE IS SERIES OF HEAVILY BRACKETED TEXTS FOR EXAMINATION DURING APRIL BREAK.
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